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ABSTRACT

Organization of library development in Alaska will follow the Public Administration Services recommendation of three regions with community outlets and centers, a resource center and a research library in each region. A Regional Coordinator as a member of the State Library staff is needed in each region to work with all the communities and libraries. It is expected that there will be phases of development in each region each year through grants and coordination of existing resources. This five-year program is not specific in all phases; information is still to be gathered for some needs assessment, current programs must be evaluated more carefully, and priorities must be examined by each region and each library. Expected outcomes of the first five years of the Long Range Program, 1972-1977, include efficient sharing of library resources, improved materials collections, access to basic and continuing education for library personnel, better facilities, and service systems and programs which are designed to encompass total library service. (Other State Plans are: LI003985 through LI003993 and LI003996 through LI004004.) (Author/NH)

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ED 070443

LONG RANGE PROGRAM
LIBRARY DEVELOPMENT IN ALASKA
1972 – 1977

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1972

A State-Federal Program Under the Library Services and Construction Act, P. L. 91-600

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SUMMARY

This program is essentially an updating, reaffirmation and refinement of the recommendations set forth in the Public Administration Services survey, Library Service for All Alaskans; a statewide library development plan, published in 1969. Development of library services in Alaska in order to be economical or effective must be based on sharing existing and future resources in all libraries.

Needs assessment indicates Alaska libraries lack adequate funds for staff, materials, equipment and facilities in almost all instances. Attacking the problem of overcoming these lacks must be a cooperative effort by all libraries, related institutions, agencies, and individuals interested in library development.

Organization of library development will follow the PAS recommendation of three regions with community outlets and centers, a resource center and a research library in each region. A Regional Coordinator as a member of the State Library staff is needed in each region to work with all the communities and libraries. It is not anticipated that the three regions will develop services in precisely the same order or mold but it is expected that there will be phases of development in each region each year through grants and coordination of existing resources.

This five-year program is not specific in all phases; information is still to be gathered for some needs assessment, current programs must be evaluated more carefully, and priorities must be examined by each region and each library. Planning is a continuous process which can be effective only if accompanied by continuous evaluation.

This Long Range Program is moderate with a view to steady regular gains in meeting the needs. There is little recognition of the opportunities presented by new Federal legislation, by circumstances of governmental reorganization, or other effects which can assist immediate implementation of programs. With goals and basic needs identified opportunities for change can enhance rather than threaten library development.

Expected outcomes of the first five years of the Long Range Program, 1972-1977, include efficient sharing of library resources, improved materials collections, access to basic and continuing education for library personnel, better facilities, and service systems and programs which are designed to encompass total library service.

I

INTRODUCTION

Among the states Alaska is unique in its extremes. Geography, climate, history, human needs, underdevelopment, population density and opportunities for new solutions to public problems are factors influencing all states. In Alaska the extremes force emphasis on responsive public policy and programs which are not necessarily common to other states. This responsiveness can be found in several areas of Alaska public activity. Examples are marine transportation; state-operated schools, and communications planning.

Historically library growth in Alaska has followed a path common to many states. Library collections were established in communities by interested residents for the traditional reasons of culture and uplift, in schools and universities for study aids. Financial support was relatively constant but very minimal prior to Statehood. Library development has been closely linked to federal funding under the LIBRARY SERVICES ACT, its successors and related Acts. Prior to Federal participation public library activity in Alaska was sporadic and generally carried out by public library associations and volunteers.

Federal funding and Statehood have provided the impetus for planning statewide library service, particularly under interlibrary cooperation provisions in Federal legislation and under the economic necessity for efficient use of limited resources. Directions for development resulted from the survey and report, LIBRARY SERVICE FOR ALL ALASKANS*, published in 1969. The PAS report recommended a Statewide library development program providing a total library service to meet the educational, informational, and cultural needs of all the people. In recognition of the changing societies and technology total library service implies an open-ended flexible use of many kinds of materials and methods of delivering library services which allow Alaskans of all areas to expand their capabilities, their understanding and their use of man's knowledge for the benefit of man. The PAS report and general program have been widely accepted and implementation has begun.

PURPOSE

The purpose of this Long Range Program is to assist in the implementation of the Alaska statewide total library development program through the coordination of all library services as well as through the establishment, extension and improvement of public library services in areas of Alaska which are without such services or in which such services are inadequate; through public library construction; through improvement of library services for physically handicapped, institutionalized and disadvantaged persons;

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* Public Administration Service. LIBRARY SERVICE FOR ALL ALASKANS; a statewide library development plan. Chicago, 1969.

through strengthening the Alaska Division of State Libraries; and through promotion of interlibrary cooperation among all types of libraries under the requirements of the LIBRARY SERVICES AND CONSTRUCTION AMENDMENTS OF 1970, PUBLIC LAW 91-600.

SCOPE

The scope of this Long Range Program is to set forth the state's library needs, goals, objectives and plan of action for a comprehensive coordinated library service directed toward total library service and toward filling requirements under the LIBRARY SERVICES AND CONSTRUCTION ACT AS AMENDED, PUBLIC LAW 91-600.

PLAN DEVELOPMENT

This Long Range Program for Fiscal years 1973-1978 has been developed by the Alaska Division of State Libraries in conjunction and cooperation with the Alaska Advisory Council for Libraries, the Council's Ad Hoc Committees, the Alaska Library Association, and with the consultation of the U. S. Office of Education regional and national staff and the staff of the Planning and Evaluation Institute sponsored by the U. S. Office of Education. Appendix A lists Alaskan participants in the process.

Since Alaska has a widely accepted and partially implemented statewide library development plan, LIBRARY SERVICE FOR ALL ALASKANS, the procedure for developing the Long Range Program began with review and reevaluation of the current plan and continued through recommendations, evaluations, and review as shown in Appendix B, CHRONOLOGY OF LONG RANGE PROGRAM DEVELOPMENT.

The Long Range Program extracts, compiles and interprets a variety of informational sources including printed materials, reports, recommendations, documents and survey data. Important sources are listed in the Appendixes and are available to any interested person upon request.

II

CURRENT SITUATION AND NEEDS

The 1969 report, LIBRARY SERVICE FOR ALL ALASKANS, thoroughly examined the relationships between government, libraries, and the needs for library service. Changes in Alaska since the appearance and acceptance of the PAS report import significance for library development more than they have actually influenced it to date.

Significant changes include:

1. The North Slope oil lease sale of 1969 which will lead to increased State, resource-based revenue as the petroleum transportation system becomes operative;
2. The initiation of State revenue-sharing with municipalities for several public service functions not inclusive of library services;
3. The revision of State Foundation support for public schools not specifically inclusive of school library services;
4. The enactment of State support for public school construction in other than State-operated schools;
5. The enactment of U.S. legislation for the settlement of the Alaska Native Land Claims with the full cooperation of the State.

The significance of these changes lies in the fact that they are durable evidence of continuing State recognition and acceptance of responsibility to support and equalize public services and education for all sectors of the population without jeopardizing local determination. In this context the goal of a coordinated total library service to meet the educational, informational and cultural needs of all the people remains unaltered.

Library legislation and change in this same period since 1969 include:

1. State support for public library construction;
2. Establishment of the State and municipal publications distribution center in the State Library;
3. Funding for the demonstration of a centralized book purchasing and processing center;
4. Funding for the position of the Coordinating Librarian for the Northern Region;
5. Revision of the State classification series for library professional and para-professional positions;
6. Regional grants for services and materials;
7. Establishment of a Consortium library for higher education in Anchorage.

Library service is a part of the State's responsibility in education both by statute in the organization of State government and by support at all levels of the State Library program within the overall education program.

However, these changes and support have not been adequate to overcome serious deficiencies in the library services of Alaska. No library - State, public, school, institutional, or academic - yet meets minimum national standards in every element of its program of services, materials, and facility. No library in Alaska has all the necessary ingredients of a total

library service if it stands alone separate from other libraries in the state, region, and nation. Recognizing that resources for all libraries are limited, the best use of existing resources is a necessary part of any plan for library development.

ALTERNATIVES

In reviewing the recommendations of the 1969 PAS report alternatives to the plan for a State and local cooperative network of statewide library service based on existing strengths in the three major regions of the state were considered.

One possible alternative is revenue-sharing by the State for library services in each municipality. Difficulties inherent in current revenue-sharing practices are a lack of recommendation or direction for sharing resources and the attendant proliferation of separate, small and inadequate collections. Advantages in revenue-sharing may be the per capita distribution of aid and the support of local determination of services. However, per capita financing which is not weighted to overcome local deficiencies in the tax base is inequitable.

Another possible alternative is complete State support and operation of library services. Total State operation negates local participation - basic funding and program decisions are made elsewhere than in the locality most affected. This would create a condition contrary to Alaska public policy and contrary to the past development of library services in Alaska.

The possible alternatives were rejected in favor of a combined State-local network based on existing strengths, cooperation, and complemental State and Federal support to fully develop a statewide library service program which can make its contributions to Alaskan, western, and national library development.

CURRENT NETWORKS

There are library services and programs which are "statewide" now operating in Alaska. Among these programs are: film collections at the University of Alaska Department of Audio-Visual Communications, the Department of Health and Social Services Library in Juneau, Department of Fish and Game and others; phonorecord, art, book collections at the Alaska State Library; photocopy, selective dissemination services and book collection at the Alaska Health Sciences Information Center; fish and/or game collections at the Alaska Department of Fish and Game and at the National Marine Fisheries Service Auke Bay Biological Laboratory Library; collections at the University of Alaska E. E. Rasmuson Library; the library Telex system; the audio-visual collection of the Pupil Enrichment Resources Center at State-Operated Schools. Some of these are truly statewide in being available to everyone in the state. Others are restricted to specific clientele with wider use possible but exceptional. Of those that are statewide only the State Library selects materials for general public use in all subject areas.

Area networks exist in the Bureau of Indian Affairs Education Instructional Materials Centers, particularly in the Bethel operation which includes village residents in the program, and in the Fairbanks North Star Borough Regional Instructional Materials Center. These again are designed for a specific clientele as are other instructional material centers in Southeast Alaska and Anchorage.

Two difficulites arise when the question of genuine statewide access to materials in current networks is considered. One is that because most of the networks are for particular clientele, access is not easily formulated or accomplished for the outgroup. The second is that communications are inadequate so individuals and, often, some of the specific clientele do not know that the resources are available. Better coordination of existing programs and funds to promote and compensate for redesign of service patterns would allow statewide use of existing strengths to the benefit of all Alaskans and state development of library services in the most economical way.

ORGANIZATION AND STANDARDS NEEDS

Library service for all Alaskans implies a base in public library services. Because of existing library strengths, geography, trade transportation, government, and population density the state clearly divides into three major library service areas - Southeastern, Southcentral, and Northern. As population centers, the cities and boroughs of Juneau, Anchorage and Fairbanks represent 61% of the State's people. Their combined expenditures were 82% of the total public library expenditures in 1970-71. The local governments of the three centers have recognized the concept of regional library service in planning facilities that can serve as regional resource centers. Although these libraries are the strongest public libraries in Alaska, they and other public libraries in each region lack adequate resources according to minimum standards for public library systems. The following tables indicate the gaps in resources and services just according to an inventory of needs.

ALASKA LIBRARY NETWORK
REGIONAL INVENTORY

NORTHERN REGION

Census Divisions: 4, 9, 14, 18, 24, 25, 29
Resource Center: Fairbanks North Star Borough Public Library
Population: 1960 60,912 26.9% of total state population
1970 69,325 23.0% of total state population

Population with no local public library	17,797	
Population with inadequate* local library	51,528	
Economically disadvantaged population	12,474	18% of Regional population

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* See Policies, Criteria, Priorities, Procedures, Appendix D

NORTHERN REGION (continued)

PUBLIC LIBRARIES

	1970-71 Resources	Minimum Standards		Gap	Estimated Cost to close Gap
Books	44,340	3 bks/cap.	207,975	163,635	$1,145,400
Periodicals	378	1 title/250	278	---	---
Films	---	1 title/1,000	69	69	$ 17,250
Reels or Phonorecords	1,649	1 per 50	1,386	---	---
	Facilities				
Center Space	3,900	41,595 sq. ft.		37,695	$1,696,275 @ $45
Community Libs.	5,000	36,000 sq. ft.		31,000	$1,860,000 @ $60
	Paid Staff				
Center	11	18		9	$ 63,000 per year
Communities	1/2	10		9 1/2	$ 72,000 per year
					$4,853,925 Total

Communications	
Telex	1 Community
TWX	2 Communities
Telephone	3 Libraries
Satelite	16 Communities

SOUTHCENTRAL REGION

Census Divisions: 1, 2, 5, 6, 7, 8, 12, 15, 16, 17, 21, 26, 27
Resource Center: Z. J. Loussac Public Library
Population: 1960 129,852 57.5% of total state population
1970 190,471 63.0% of total state population

Population with no local public library 38,020
Population with inadequate local library 152,451
Economically disadvantaged population 29,569 15.5% of Region population

PUBILC LIBRARIES

	1970-71 Resources	Minimum Standards		Gap	Estimated Cost to Close Gap
Books	276,766	3 bks/cap	571,413	294,647	$2,062,529
Periodicals	580	1 title/250	761	181	$ 1,810
Films	---	1 title/1,000	190	190	$ 47,500
Reels or Phonorecords	5,900	1 per 50	3,809	---	---

SOUTHCENTRAL REGION (continued)

	Facilities	Minimum Standards	Gap	Estimated Cost to Close Gap
Resource Center	10,000	45,000	35,000	$1,400,000@ $40
Communities	40,000	75,000	34,400	$1,720,000@ $50
	Staff			
Resource Center	18 1/2	32	13.5	$ 121,500
Communities	29	49	20.0	$ 441,000
				$5,144,339 Total

	Communications
Telex	1 Community
TWX	5 Communities
Telphone	8 Libraries
Satellite	9 Communities

SOUTHEASTERN REGION

Census Divisions: 3, 10, 11, 13, 19, 20, 22, 23, 28
Resource Center: Juneau Memorial Library
Population: 1960 35,403 15.6% of total state population
1970 42,562 14.0% of total state population

Population with no local public library	8,238	
Population with inadequate local library	34,324	
Economically disadvantaged population	5,412	12.8% of Regional population

PUBLIC LIBRARIES

	1970-71 Resources	Minimum Standards		Gap	Estimated Cost to Close Gap
Books	121,620	3 bks/cap	127,686	6,066	$ 42,462
Periodicals	274	1 title/250	170	---	---
Films	---	1 title/1,000	43	43	$ 10,700
Reels or Phonorecords	2,900	1 per 50	851	---	---
	Facilities				
Resource Center	7,000	25,537		18,500	$ 740,000 @ $40
Communities	13,000	37,500		24,500	980,000 @ $40
	Staff				
Resource Center	4 1/2	10		5 1/2	$ 50,000
Communities	10	22		12	84,000
					$1,907,162 Total

	Communications
Telex	3 Communities
TWX	
Telephone	4 Libraries
Satellite	1 Community

SOUTHEASTERN REGION (continued)

	SCHOOL LIBS.* 1970-71 Resources	SPECIAL LIBS. 1970-71 Resources	ACADEMIC LIBS. 1970-71 Resources	STATE LIB. 1970-71 Resources
Books	27,013	25,605	30,289	63,000
Periodicals	200	870	347	400
Films	700	1,000	---	10
Reels or Phonorecords	720	---	302	1,660

Specific problems arise from using inventory figures to qualify resources. For example the Southeast Region already has nearly three books per capita in its public library inventory but there is currently no accurate assessment of the individual collections. As many as 10 copies of various best-sellers of the last thirty years can be included even though there may be only one or two readers per year of each title while the others simply take up expensive shelf space. The inventory for periodicals and phonorecords is equally misleading in terms of actual titles held. A genuine need for accurate qualification in minimum standards for each region is apparent.

*The partial summaries for school, special and academic libraries in the Southeast Region are included to illustrate additional resources which are for specific clientele but which may be available to the public library patron. The two barriers of restriction to materials because of funding sources or policy and of difficult access because of communication or transportation lacks are problems to be overcome if a statewide library system is to make effective use of public funds. The additional advantage of building a statewide network based on three regions exists in the opportunity for cooperation between kinds of libraries within the region and coordination of the three regions through the Resource and Research Centers of each.

The startling estimates of space needs can in some instances be modified by joint facilities. Examples are school/community libraries and community center/library combinations which are being tried to make efficient use of funds. Standards and estimates forced by minimum standards can be modified to fit Alaska's particular needs for a total library service.

Without the large, well-endowed private research collections of some states, without a long history of library growth in schools, colleges, or universities, Alaska has no feasible choice but cooperation between libraries. Cooperation is the only possible means to overcome an inadequate resource, personnel, facility, and funding base.

USER NEEDS

A by-mail survey of library users and non-users in a variety of communities in each region was conducted in January-March 1972. A compilation of the responses shows that Alaskans want local libraries with varieties of resources available many hours a week but that they also recognize the need

for cooperation. A complete summary of the survey responses is shown in Appendix C. The following were rated most important of the twelve services listed aside from hours open and resources available.

1. Picture books for pre-school children
2. Statewide fast communication and cooperation between libraries for interlibrary loan and for information needs.
3. Statewide list of books in Alaska libraries so that a catalog can be distributed to communities.
4. Special services (books, audio-visual materials, delivery programs) for the aged, handicapped, and institutuionalized.
5. Alaska magazines and newspapers.
6. Tapes and cassettes of Alaska's cultural heritage.

ALASKA LIBRARY ASSOCIATION

The three regional subcommittees of the Alaska Advisory Council for Libraries formed as a result of the Alaska Library Association Northern Chapter's initiative in presenting a list of recommendations to the Council submitted suggestions that were reviewed in each region by the chapters of the Alaska Library association and by the Advisory Council. The recommendations of the subcommittees have concurred in basic agreement with the recommendations of the PAS report. Although variations are apparent in areas and priorities stressed the recommendations can be briefly summarized as follows:

1. Proceed with development of the regional system through grants for demonstration projects and equipment, for materials, for construction of Resource Center facilities, and for the Research Center development in each of the three regions.
2. Proceed with development of the Regional system by employing the Library Coordinator for each region on the State Library staff.
3. Employ additional State Library staff - a school library specialist, a media and equipment specialist, and an information specialist to keep communities informed of State and Federal grant programs.
4. Develop continuing education programs for current and prospective staff.
5. Improve communications through Telex, satellite and book catalogs or other bibliographic projects for sharing resources.
6. Promote the full range of library resources through consultation with communities.

Initial recommendations of the subcommittees are included in Appendix C. Comments resulting from review of the first draft related to plan organization and specificity more than to content and have not been included.

STATE LIBRARY

As the agency charged by statute to coordinate, extend and provide library services the State Library is concerned with the needs of:

1. State government for current and accurate information, for library services to residents and staff of State institutions, for library services for the blind and physically handicapped, and for efficient management of the State's library programs;
2. All Alaskans to have access to free, local, adequate library service or a reasonable substitute and access to the full range of resources in and out of Alaska.
3. Both the government and the public for a continuous policy of evaluation which involves both library users and libraries in determining effective use of public funds for library programs.

NEEDS SUMMARY

Needs, then include print and non-print materials; equipment; staff; service programs to reach people unserved or inadequately served including the disadvantaged, institutionalized, and physically handicapped; facilities in which to carry out programs; a coordinated, cooperative network which provides access for each Alaskan to the library resources of the State and to resources outside Alaska.

III

GOALS, OBJECTIVES, PLAN OF ACTION

Alaska's library development has not kept pace with that of many states or with national standards. This situation has some positive aspects which can be emphasized in long range planning. Libraries of all kinds recognize their limitations in present and near-future resources. The fact that services as well as resources are inadequate results in ready acceptance of improvement through restructuring and new technology. Examples include use of the statewide interlibrary loan code, the Telex system between major communities, and the experimental programs on the satellite operating over Alaska in 1971-72. This acceptance of new solutions to problems combined with the statements of needs leads to reaffirmation of the overall goal proposed by the STATEWIDE PLAN FOR LIBRARY DEVELOPMENT.

GOAL Through a total library service to meet the educational, informational and cultural needs of all Alaskans.

Total library service means to provide the full range of informational, educational, and cultural library resources - books, magazines, newspapers, government publications, historical documents, archives, sound recordings, sound and video tapes and cassettes, films, filmstrips, slides, photographs, transparencies, maps, etc. . . through a variety of delivery systems and service programs. That the educational, informational and cultural needs of any individual or group of individuals change rapidly and sometimes unpredictably does not make this a less valid overall goal.

Needs determine specific goals which determine objectives and tasks for satisfying those needs.

A. MATERIALS

NEED: Library materials of all types to meet specific and general informational, educational and cultural requirements of all Alaskans. This need is derived from comparing present resources in Alaska public libraries with minimum standards for public library systems and from the recommendations of groups and individuals participating in the needs assessment.

GOAL: To improve the quantity and quality of library resources accessible to Alaskans.

OBJECTIVE 1: To improve sharing of resources in all kinds of libraries in each region and statewide so that no Alaskan lacks access to circulating library resources directly or through interlibrary loan.

OBJECTIVE 2: To provide materials and/or grants within each region for purchase of new library resources in accordance with priorities established by the user survey and by national and state priorities so that each year each operating regional Resource Center will add at least two circulating collections of pre-school picture books, adult education materials, or other specific materials in response to those priorities and so that each

library will add some new materials related to those priorities each year.

ELEMENTS: State and Regional Grants, deposit collections, ESEA Title II collections, audio-visual materials, materials for the blind and handicapped, special education materials, other special collections, areaization and regionalization of interlibrary loan requests.

OBJECTIVE 1: PLAN - SHARING RESOURCES
1972-73

a. Compose and disseminate to all libraries, media centers, and schools a manual or guide to interlibrary loan practice in Alaska no later than September 1.
b. Continue support of present Telex communication, necessary increases in locations, and coordinate library system with Division of Communications TWX system.
c. Continue support of Pacific Northwest Bibliographic Center for access to library resources outside Alaska.
d. Initiate reimbursement system for postage required on interlibrary loans to those libraries requesting this assistance.
e. Stimulate areaization and regionalization of interlibrary loan services through Regional Grants for demonstration projects.
f. In cooperation with the chapters of the Alaska Library Association develop a guide to available audio-visual materials, including oral history, for statewide use and explore the possibilities of coordinating use, purchases and housing of such materials.
g. Dissemenate periodicals listings, regional or statewide compilations.
h. Begin a study to locate those barriers created by specific funding of resource collections and to determine need or method of eliminating the barriers.
i. Complete and distribute the new edition of the catalog of phonorecords available on loan from the State Library.
j. Continue support if warranted of the northwest resources directory of Alaskana.
k. Increase support of the Alaska Health Sciences Information Center to provide a statewide library service direct to health science personnel and to others through interlibrary loan.
l. Evaluation to be compiled from individual user sampling, librarian comments, cost analysis, and comparison of statistical reports.

EXPECTED OUTCOMES: Increased use of interlibrary loan to meet user needs, greater efficiency through standardization of channels and forms for requests, local access to union lists of Alaska resources to increase knowledge of what is available, guidelines for overcoming barriers to resource collections can be articulated, Regional and statewide networks will have achieved increased recognition and support as they are used.

BUDGET: 1972-73

Staff	$35,400
Communications and other	
Contractual Services	59,500
Supplies	400
Grants	4,000
	$99,300

Funding Sources

State General Fund	$64,100
Library Services and Construction Act	35,200
	$99,300

Other Sources
Alaska Library Association
Local libraries
University of Alaska Library

1973-77

a. Modify projects and activities according to product evaluation and to changing needs.
b. Enlarge fast communications capability.
c. Identify subject strengths and make them known at least within regions and between regions.
d. Make cooperative agreements concerning holdings and use of specialized materials, such as 16mm films, cassette material, etc.

OBJECTIVE 2: PLAN - NEW RESOURCES
1972-73

a. Provide the $250 State grant for non-religious books and periodicals as currently administered to 36 incorporated public library associations.
b. Expend funds for ESEA Title II materials for circulation to State-Operated, private and denominational schools and for Correspondence Study enrollees under the present program administration in accordance with the teacher evaluation reports received in Spring, 1972.
c. Provide Regional grants to each region for:
   Purchase of materials to meet needs assessment and national and state priorities inclusive of collections of pre-school picture books, adult basic education materials, career education, drug abuse education, Alaska newspapers and periodicals, cultural history materials, environment and;
   Provision of materials in community outlets both as loans and as permanent holdings.
d. Continue assisting communities with new libraries to develop collections through loans and grants.
e. Develop banks of materials on cassettes for use throughout the State.
f. Purchase demonstration film collection for statewide use.
g. Strengthen State documents depository system through communications and publicity to make materials more accessible to public.

h. Investigate through the research libraries the most feasible location for a Federal Documents Regional Depository.
i. Continue development of Alaska collection, State Library government research and circulating collections.
j. Initiate investigation of possibilities for producing and circulating slide/sound sets on various Alaska subjects, particularly Alaskan artists and cultural heritage subjects.
k. Through the Library Coordinators in each region evaluate present library holdings and develop a plan for central holdings or discard all but two copies of excess circulating copies of little-used materials, such as best-sellers of prior years. Access catalogs of this material to be available to all communities in each region.
l. Evaluation for the improvement of library collections tasks will be compiled from user and non-user sampling, statistical reports, and librarian analysis particularly field reports of the Library Coordinators.

EXPECTED OUTCOMES: Library collections which contain less unused material and which are responsive to Alaska needs and priorities in current materials both book and non-book. Strengthening of Regional Resource and Research Centers.

BUDGET: 1972-73

Staff	$ 47,000
Travel	3,800
Materials	65,000
Grants	46,000
	$161,800

Funding Source

State General Fund	$ 80,700
Library Services and Construction Act	76,100
Elementary and Secondary Education Act	5,000
	$161,800

Others
Local Libraries
Bureau of Indian Affairs
School Districts

1973-74
a. Continue previous tasks as evaluation modifies and suggests within financial constraints.
b. Enlarge scope of collection development with additional kinds of materials, such as video-tape.
c. Stabilize microfilm of Alaskana for availability in each region.

1974-77
a. Continue previous tasks as evaluation and financial opportunities warrant.
b. Implement long range standards for various collection elements.

c. Continuously evaluate and revise priorities and needs of collections in the various libraries.
d. Establish a Federal Documents Regional Depository for Alaska.

B. PERSONNEL

NEED: Adequate and trained library personnel capable of delivering service at the appropriate level in a specific location. This need is derived from the recommendations of all groups participating in the long range program development and from requests by participants in current year workshops.

GOAL: To improve the capability of present library personnel, to train new personnel at varying levels and to secure library specialists as a part of the implementation of total library service for all Alaskans.

OBJECTIVE: To continue, develop and implement in phases a public-service oriented, multi-faceted continuing education program to assist current and prospective library personnel to improve their capability to provide effective library service at varying levels of library needs.

ELEMENTS: Introductory unipacs for untrained personnel in small community outlets; undergraduate level correspondence courses; workshops; in-training; staff development projects; institutes; community college courses; continuing education programs in librarianship developed in cooperation with other states.

PLAN - PERSONNEL
1972-73

1. To continue matching support for the Alaska Library Association Personnel Committee for development of the multi-faceted program as follows:

   a. Writing four additional unipacs emphasizing public service attitudes and behaviors and cooperating with the Adult Basic Education staff of the Division of Vocational Education in developing the audio-visual aides needed.
   b. Evaluating through on-site direct and unobtrusive survey the impact of the initial four unipacs in at least three communities.
   c. Provide funds for one planning meeting after evaluations have been received from personnel using correspondence courses in 1971-72. Planning to include possible use of communication media in training.
   d. Provide correspondence courses in either public services or materials selection and texts for an additional ten people engaged in library work.
   e. Conduct a needs assessment for staff development projects among personnel in libraries operated by more than one person.
   f. Continue examination of various library technician courses available through the United States.
   g. Cooperate with the University of Alaska in the proposed Institute for library managers from medium-sized communities.

2. To cooperate with the Alaska Library Association and the Pacific Northwest Library Association in presenting the traveling workshop for library trustees.

3. To provide consultant assistance to the three chapters of the Alaska Library Association in planning and presenting annual workshops for all library personnel in each region.

4. In cooperation with one chapter of AKLA and its Personnel Committee develop a workshop specifically addressed to government agency library personnel - clerical or secretarial as well as professional employees assigned library responsibilities.

5. Encourage the Alaska Library Association to continue requesting WICHE and states' adoption to drop non-resident tuition for graduate library school programs under the exchange program.

6. Make information available to prospective librarians concerning the State's scholarship program and BIA education programs as well as opportunities under this statewide program.

7. Provide in-service training through consultants and Regional Coordinators.

EXPECTED OUTCOMES: Unipacs will serve individuals for self-teaching in economically disadvantaged areas and will provide preparation for eventual funding of library aides in rural library outlets. This phase provides opportunities for cooperation with several non-library agencies and associations as well as communities. Self-trained and volunteer librarians will have means to upgrade their performance skills for serving the public in their own communities. Library managers in prospective area centers will increase their knowledge of management responsibility and skills and will be better able to function within the cooperative regional systems. A workshop will be tested for training government agency personnel assigned library responsibilities. Regional coordinators will be able to specify greatest areas of need from personal observation and activity in each region.

BUDGET: 1972-73

Staff time	$ 3,500
Travel	2,100
Contractual Services	3,100
Materials	1,300
	$10,000

Funding	
State General Fund	$ 4,200
Library Services and Construction Act	5,800
	$10,000

Other
Pacific Northwest Library Association
Alaska Library Association

1973-74

a. Continue program of 1972-73 as evaluation warrants.
b. Begin structuring of community college course for library technicians and the Associate of Arts degree.
c. Request community/school library specialist for statewide program.

1974-77

a. Continue program.
b. Initiate community college course.
c. Request library specialist in audio-visual and library equipment for statewide program.
d. Request Southeast Region Library Coordinator.

C. FACILITIES

NEED: Adequate facilities and equipment with which to conduct a total library program. This need is derived from the 1970 survey of public libraries construction needs, the survey of users, and the comparison of available space to space required by minimum standards for public library systems.

GOAL: To continue improvement of Alaska library service through assisting communities in construction projects.

OBJECTIVE: To assist library construction projects in at least two communities each year.

PLAN - FACILITIES
1972-73

1. Provide State and/or Federal construction grants to a minimum of two communities for public library services.

2. Continue cooperation and coordination of planning with other State agencies involved with community construction projects, particularly with those concerned with Community Centers and schools in order to make the most efficient use of library construction funds. Also continue examination of prototype facilities for small and medium-sized communities.

3. Evaluate program with advisory Council to determine if a greater emphasis should be placed on facilities including mobile and transportable facilities.

EXPECTED OUTCOMES: Improved facilities and services in at least two communities each year. A reevaluation of needs and approaches to the overall need to develop a statewide library program.

BUDGET: 1972-73

Construction Grants	$189,800	
Funding Sources		
State General Fund		$ 83,600
Library Services and Construction Act		106,200
		$189,800

Other
Local Jurisdictions

1973-74
a. Repeat the procedure of informing all communities of the existence of construction finds through the needs survey.
b. Continue program as funds are available.
c. Develop promotional program related to needs of Regional Resource Center facilities.

1974-77
a. Evaluate school/community combined facilities in relation to community center and/or single purpose facilities.
b. Continue previous program and implement promotion for Regional Resource Center facilities.

C. SERVICES

NEED: Service programs which bring library materials and Alaskans together. This need is derived from the survey of users and non-users, examination of annual library reports, review of Census data, and the fact that many Alaskans have no local libraries.

GOAL: To provide library service to every Alaskan to meet his education, informational and cultural needs through a variety of service programs.

OBJECTIVE 1: To continue and improve the present mail service programs and to promote service to Alaskans who do not currently have access to a community library.

OBJECTIVE 2: To continue the centralized purchasing and processing center demonstration for a minimum of 20 libraries.

OBJECTIVE 3: To promote services to the blind and the physically handicapped so that at least fifty per cent of the eligible users will be aware of the service.

OBJECTIVE 4: To provide program grants to libraries for services to unserved or inadequately served segments of their clientele - the aged, disadvantaged, organizations - or to cooperatively consolidate a service of two or more libraries into one program.

OBJECTIVE 5: To improve library services in State correctional institutions and Pioneer's Homes so that each resident has library access a minimum of 20 hours per week and to further promote services to private institutions more than 50% State-funded.

OBJECTIVE 6: To improve services of the State Library to State Government through providing complete service to one agency and through related efforts for an increase of service of at least 10%.

ELEMENTS: Mail services to individuals, families, schools, libraries and communities; State Library Processing Center; Talking book, Braille, cassette and tape services for the blind and physically handicapped; State and Regional grants; Right-to-Read program; institutional services; Government information reference, technical and research services.

OBJECTIVE 1: PLAN - MAIL SERVICES
1972-73

a. Continue present monthly services to approximately 420 individuals, families and schools.
b. Send information on services to all schools in communities without library service by September 1, 1972.
c. Send information to Regional offices of State agencies by September 1, 1972.
d. Through the Library Coordinators inform all libraries of services for people who do not have access to a local library by January 1 and of special collections.
e. Continue monthly or bimonthly shipments to community libraries and initiate shifting this activity to at least one Regional Resource Center.
f. Continue circulating special collections, as Alaskana, traveling exhibit, Newberry-Caldecotts, art reproductions, ESEA Title II, phonorecords, etc. through mail services as well as interlibrary loan.
g. In one region the Library Coordinator will plan and implement a program through news releases, consultant visits and correspondence to inform Alaskans of the services available.
h. Six communities of 300 or more people will be targeted to start community libraries through correspondence and consultant visits.

EXPECTED OUTCOMES: An increase in monthly mail service of 100 borrowers (individuals, families, or schools); a decrease from 28 to 22 communities (of more than 300 people) without local service; increased circulation of special collections; strengthening of Regional system.

BUDGET: 1972-73

Staff	$35,000
Travel	2,000
Contractual Services	3,000
Supplies	3,000
	$43,000

Funding Sources

State General Fund	$24,000
Library Services and Construction Act	19,000
	$43,000

1973-77
a. Evaluate results of promotional activities and recycle as warranted.
b. Continue phasing shift of mail service activities to Regional program until these activities are entirely regionalized.

OBJECTIVE 2: PLAN - PROCESSING CENTER
1972-73

a. Provide 20 libraries with centralized purchasing and processing of books.
b. Evaluate equipment currently in use for costs by January 1.
c. Add members if funds warrant by January 1.
d. Determine possible alternatives and costs in present procedures.

EXPECTED OUTCOMES: Staff time available for public services in member libraries; preliminary estimates on feasibility of regional processing centers; possibility of simplifying procedures with change in equipment; building a data base for a book catalog.

BUDGET: 1972-73

Staff	$48,000
Travel	500
Contractual Services	8,000
Materials	5,000
	$61,500

Funding Source

State General Fund	$32,100
Library Services and Construction Act	29,400
	$61,500

1973-77
a. Continue program if financially economical in relation to alternatives of commercial processing.

OBJECTIVE 3: PLAN - BLIND AND PHYSICALLY HANDICAPPED
1972-73

a. Continue contractual service arranged with Seattle Public Library for Talking Books, Braille and tape materials.
b. Develop cassette program at State Library.
c. Promote awareness of services through public libraries, press, community organizations, health/science occupations and schools and cooperation with related agencies.
d. Consolidate service lists to determine number of currently enrolled eligible borrowers.
e. Through Coordinating Librarians establish collections of large print materials and catalogs of available materials in public libraries.
f. Investigate feasibility of larger deposit collections in Anchorage area.

EXPECTED OUTCOMES: Greater awareness of the program's existence leading to an increase of 50 enrollees; an enumeration of eligible individuals of at least 300.

BUDGET: 1972-73

Staff	$ 8,000
Travel	1,600
Contractual Services	400
Materials	1,200
Grant	3,000
	$14,200

Funding Sources

State General Fund	$ 8,600
Library Services and Construction Act	5,600
	$14,200

1973-77

a. Continue program particulary in development of awareness.
b. Reevaluate use of deposit collections.
c. Continuously update file of possible enrollees.
d. Evaluate special equipment to aid patrons and purchase as feasible.

OBJECTIVE 4: PLAN - PROGRAM GRANTS
1972-73

a. Continue viable Regional Grant programs with initial emphasis on the Summermobile program in the Matanuska--Susitna Borough through August, 1972. Evaluate total project through narrative and statistical reports prior to Borough election as a possible prototype for use in other areas.
b. Obtain and evaluate narrative, statistical and user reports on Outreach program conducted in Fairbanks North Star Borough.
c. Stimulate grant requests with information packets, through Coordinating Librarians, and through Advisory Council.
d. Provide grants in accordance with criteria listed in Appendix D.

EXPECTED OUTCOMES: Strengthening of services in each region and statewide through coordination and cooperation.

BUDGET: 1972-73

Staff	$20,000
Travel	4,000
Supplies	200
Grants	34,000
	$58,200

Funding Sources

State General Fund	$14,500
Library Services and Construction Act	43,700
	$58,200

Other
Local Jurisdictions

1973-77

a. Strengthen Regional program by emphasizing service grants which benefit entire region.
b. Initiate grants to Research libraries.

OBJECTIVE 5: PLAN - INSTITUTIONAL SERVICES
1972-73

a. Continue program of deposit collections and interlibrary loan in institutions.
b. Through Library Coordinators train aides in institutional libraries if available.
c. Strengthen rotating collection by merging with community library deposit collection.
d. Develop statistical information needed to measure needs in this program.
f. Coordinate institutional program through Resource Centers where feasible.

EXPECTED OUTCOMES: Accurate goal statements and objectives related to each institution.

BUDGET: 1972-73

Staff	$30,000
Travel	1,000
Contractual	500
Materials	3,800
	$35,300

Funding Sources

State General Fund	$22,200
Library Services and Construction Act	13,100
	$35,300

1973-77

a. Cooperation with Division of Corrections and Resource Centers establish permanent library clerks in regional correctional institutions.
b. Consolidation of institutional programs with public library programs.
c. Services to local institutions included in overall program.

OBJECTIVE 6: PLAN - GOVERNMENT INFORMATION
1972-73

a. Initiate and develop complete service to one State agency including purchasing, processing and collection organizations; reference and selective referral service by June 30, 1973.

b. Compile and maintain a central listing of loose-leaf services in State agencies by January, 1973.
c. Strengthen the program of State employee awareness of library service by September 1, 1972.
d. Develop a generic model for departmental/State Library information utilization by June 30, 1973.
e. Continue present services including publications distribution and referral, reference and research.
f. Compile test project Alaska Blue Book by January, 1973.

EXPECTED OUTCOMES: Closer relationships with State agencies and increased use of State Library services by State personnel.

BUDGET: 1972-73

Staff	$ 95,000
Travel	500
Contractual Services	24,300
Other	2,000
	$121,800

Funding Sources

State General Fund	$ 90,000
Library Services and Construction Act	31,800
	$121,800

1973-77
a. Consolidate appropriate State agency collections in State Library.
b. Add an additional full service agency each year.

E. MANAGEMENT

NEED: Management of the Long Range Program which includes administration coordination, communication, planning and evaluation activities is a requisite to efficient implementation and development.

GOAL: Program management that assures awareness and knowledge of the goals, objectives and means of achieving statewide library development among the library users, librarians and related agencies.

OBJECTIVE: To develop and implement an information, research, planning and evaluation system which involves users, librarians, and related groups in planning, implementing and benefiting from statewide library development.

ELEMENTS: Communications systems, publications, interviews, reports, task forces, public, Advisory Council for Libraries, Alaska Library Association, agencies, organizations, and Alaska State Library.

PLAN - MANAGEMENT
1972-73

1. Distribution of the Long Range Program to libraries, communities and other planning participants by July 15, 1972. Distribution to include grant application information and evaluation instruments.

2. Revision and distribution of annual report forms to include more information related to program planning by 15.

3. Recommendations received from Advisory Council for additional prioritizing in program planning and for budget development in quarterly meetings.

4. Development of program objectives in satellite communications with draft complete by September 1972.

5. Continue special collection and services promotional aids project as modified by evaluation of film program posters.

6. Through Alaska Library Association and Advisory Council on Libraries create task forces to investigate: parameters and work-load indicators for various library activities; standardization of techniques for union lists and indexes; access to audio-visual resources; additional objectives for statewide development.

7. Stimulate expression of needs and opinions through articles or items of information and problem areas in the Sourdough and other media.

8. Through coordinating librarians initiate community interview-survey techniques and reports for local and research library development within statewide system.

9. Continue and enlarge publications program of directories, reports, available resources with wider distribution in the State.

10. Cooperate with interstate, regional and national library projects which complement the Alaska program.

EXPECTED OUTCOMES: Closer working relationships, better understanding of methods and means of cooperating and program planning more quickly related to overall evaluation than at the present.

BUDGET: 1972-73

Staff	$13,200
Travel	5,500
Contractual Services	4,500
Materials	4,300
Equipment	300
	$27,800

Funding Source

State General Fund	$17,200
Library Services and Construction Act	10,600
	$27,800

Other

Local jurisdictions
Organizations and Associations

1973-77

a. Continue previous program as warranted with addition of specific scheduling for publications, reports, and evaluation activities.

In concluding this Long Range Program some recognition of the new activity of formalizing program activities in a written document for library development must be made. Although recommendations have been received for a very specific plan, this document retains many steps in library development which are less than specific. Without acknowledging constraining factors of expected revenues and political differences, an ideal blueprint could be written. Instead, the intent is a guideline for directions to turn and steps to be taken. With annual revision and annual plans, directions and steps can be modified to make the most of the complete context in which library development occurs.

APPENDIX A

PARTICIPANTS IN PLAN DEVELOPMENT

Alaska Advisory Council for Libraries:

Charles G. Adams, Jr. - Division of Corrections, Director
John Carlson - Fairbanks Borough Chairman
Frank Ferguson - Legislator, House
Kenneth J. Grant - Fisherman, Hoonah
Mrs. Mary Matthews - University of Alaska Library
Mrs. Jeanne Moore - Elmendorf Base Library
Mrs. Isabelle V. Mudd - BIA, Bethel
H. Theodore Ryberg - Director, University of Alaska Library
Mrs. Betty B. Smith - Soldotna Public Library
Mrs. Ursula P. Strash - Director, Alaska Health Sciences Library

Advisory Council Ad Hoc Committees

Northern Region:
John Carlson - Council Member
Mary Matthews - Council Member
H. Theodore Ryberg - Council Member
Margie Thomas - U. of Alaska Library
Joyce Upham - Northern Chapter Alaska Library Association
Patsy Willey - Fairbanks North Star Borough Public Library
Dorothy Lundsford, Northern Chapter, Alaska Library Association
Margaret Mabie - Lathrop School Library

Southcentral Region:
Jeanne Moore - Council Member
Ursula Strash - Council Member
Tracy Kozak - Extension Services, Z. J. Loussac Public Library
Nancy Lesh - U. of Alaska at Anchorage Library
Elizabeth Carroll - Alaska Methodist University Library
Marilyn Scott - Anchorage Borough Schools Coordinator, Library Services
Martha Shepard - Elmendorf Base Library

Southeastern Region:
Charles Adams - Council Member
Dale De Armond - Juneau Memorial Library
Ivan Lewis - Alaska Division of Archives and Record Management
Gary Phillips - Alaska Dept. of Health and Social Services Film Library
Robert Gray - Auke Bay Fisheries Laboratory Library
Kay Shelton - University of Alaska at Juneau Library
Charles Fay - Alaska State Library
Fran Leon - Consultant, Library services of State Government
Jean Mattson - President, Southeast Chapter Alaska Library Association

Communities - Library users and others surveyed (Sampling of 20 per community)

Northern Region:

Fort Yukon - Public Library in Community Center
Barrow - BIA Instructional Media Center
Kotzebue - Public Library (Association)
Fairbanks - Borough Library
Fairbanks - University of Alaska Library
Tanana - Public School

Southcentral Region:

St. Mary's - School/Community Library
Spenard - Borough Branch Library
Alaska Health Sciences Information Center - special Library
Alaska State Housing Authority - special library
Kodiak - Public Library (Municipal)
Port Nikiski - School/Community Library
Togiak - No Public Library
Kenai Community College - Library
Homer - School
McLaughlin Youth Center - Institutional Library

Southeastern Region

Metlakatla - School Library open to public
Ketchikan Community College
Angoon - No Public Library
Sitka - Borough Library
State Library - Government and Bush Mail Service

Organizations and others:

Alaska Federation of Natives
Rural Alaska Community Action Program
Alaska Native Brotherhood
NEA/Alaska
Enrollees Institute for Adult Basic Education
Enrollees Institute for Alaska Homemakers Services
Staff Division of State Libraries

APPENDIX B

Chronology of Plan Development and Review
1971-72

November	Alaska Advisory Council for Libraries Meeting Review of Library Service for All Alaskans, alternate plans, possibilities and discussion of Alaska Library Association Northern Chapter recommendations. Acceptance of PAS plan for regional/statewide network for library service.
December	Council Ad Hoc Committees Meetings Recommendations from all three regions reviewed. Acceptance of PAS plan for regional/statewide network for library service. Review of groups to be sampled in survey.
January	Selection of sampling instrument and distribution.
February	Second notice in Sourdough concerning Long Range Plan. Alaska Advisory Council for Libraries Meeting Review of partial draft and decision that the educational value of library programs is fundamental in Alaska. Discussion also concerned dissemination of information, possibilities of regional foundation support for libraries from the State and satellite programs. Compile survey returns. Complete draft of Long Range Plan and send to Council and U. S. Office of Education Region X Library Program Officer by March 1.
March	Review and report by Council members. Review in conjunction with Region X states. Review by Alaska Library Association in Annual Conference
April	Final draft to Council, Alaska Library Association Chapters, U. S. Office of Education Region X Library Program Officer
May	Submission to Clearinghouse
June	Submission to U. S. Office of Education Dissemination

APPENDIX C

Alaska Library Association

November 19, 1971

NORTHERN CHAPTER

The Northern Chapter of the Alaska Library Association wishes to make the following specific and general policy suggestions to the State Advisory Council on Libraries. It is hoped that the implementation of these ideas can be acted upon to further the development of library service throughout the Northern Region and the State of Alaska. It is desirable that the Advisory Council receive similar recommendations from all Alaska Library Association (AkLA) regions.

1. The Advisory Council should be prepared to make immediate review of demonstration projects. Project recommendations would be accompanied by prepared budget and chronology for implementation figures. Such projects should be reviewed periodically for feasibility toward permanent implementation. Proposed demonstration projects would include:

   A. Retionally centralized technical processing to include the acquisition, cataloging and preparation for circulation of all library materials for all libraries in the area. The development of centralized processing is contingent upon funding for personnel and facilities within each region.

   B. Establishment of a grant for a Northern Regional Headquarters Library to include cost for physical plant, materials, and personnel. Such headquarters would serve as a resource center for all library services in the Northern Region.

   C. Sizeable grants for materials made to reference and headquarters (or resource) libraries in the region. Such grants would make available materials in sufficient quantities to supply areas now without library service.

2. It is necessary for definite coordination and communication between any Regional Headquarters Library and the State Library to exist. It is recommended that a State Library liaison representative be a permanent part of a Regional Center staff.

3. Immediate steps sould be taken to approve, fund, and hire an instructional media generalist at the state level as a coordinator of all school library and audio visual centers. This coordinator could operate from the State Library.

4. The State should continue to develop and foster creative thinking within each region and throughout the State to further imaginative information programs. Consideration should be given to the following:

   A. Training programs for personnel in library service in outlying areas.

   B. Acceptance and promotion at the state level of full media services to be available to each individual in the state. The media would include film, slides, video cassettes, art reproductions, realia, tapes, closed circuit television, records, and audio cassettes, among others.

   C. Support for the Alaska Library Association proposal for participation in the ATS-1 Communication Satellite and other satellite projects.

   D. An Alaskan librarian to serve as information liaison officer at the national level to insure that all information pertaining to library development is available to the libraries of the state.

   E. Development of a union catalog to include all library holdings in the state. The catalog could be made widely accessible by direct tele-communication or by the printing of a book catalog.

   F. State funding for an interlibrary loan service to include mailing costs and reimbursement for possible losses.

Special problems exist in Alaska. Large segments of the population are non-print oriented and therefore need a wide range of other informational resources. Communication with these people is essential in order to determine their special needs. Direct consultation with areas and individuals in outlying areas is necessary to provide the services desired. Consideration of these factors should be primary to developing library service in Alaska.

December 14, 1971

Recommendations of Southeast Chapter of Alaska Library Association
Committee for the Long-Range Plan

Goal: To provide the full range of library resources and services to all Alaskans as economically as possible for continuing educational, informational and recreational growth.

Objectives:

1. To continue implementation of the Statewide system for library services based on the three regional resource centers and the three research libraries as recommended in the PAS study.

   A. To build library collections in all media with particular emphasis on:

      1. Early childhood materials;
      2. Young adult interests and materials which can be used in or out of formal library situations;
      3. Paperback collections for community outlets anywhere there is a Zip code number and/or anywhere that requests one.

   B. To provide a Regional Coordinator in each region to plan, stimulate and participate in development of regional cooperation of libraries within the region.

   C. To develop a coordinated program between local and State institutions including hospitals through the regional resource centers.

   D. To promote necessary construction of library facilities in local communities and in the regional centers.

   E. To provide minimal equipment for libraries including m/f readers, reader-printers, projectors, etc. to be serviced and inventoried through the Resource Centers.

   F. To initiate the grant system for the Research Centers and strengthen grants for the Resource Centers.

and

2. To develop and strengthen the Statewide elements of the overall program.

   A. To provide a school library consultant in the State Library for Statewide school/community assistance

   B. To provide a specialist in A/V equipment and materials in the State Library for statewide library consulting.

C. To develop a multiphase faceted program in continuing education for library personnel with a thrust toward non-professional training.

D. To strengthen reference services through a continuous bibliography of Alaskana encompassing the indexing of Alaska newspapers, current publications (trade and governmental) and the U. of Alaska Bibliography of Alaskana.

E. To coordinate State media sources under one agency with State Library supervision.

F. To strengthen information service to and for the Legislature.

and

3. To give further consideration to the feasibility of:

A. On-processing Center and/or regional processing;

B. One or more regional depositories of Federal documents;

C. Book catalogs and/or increased use of communication systems.

STATEWIDE SUMMARY SURVEY OF USERS AND NON-USERS

Total replies 258 — Library users 240
Median age 25 — Non-users 16

How do you get things to read? Library 205, School 76, Buy 168, Book Club 52, Mail 21.

What should a library have? If you have acess to equipment please indicate.

Books 243	Cassete equipment 72	Maps 195
Films 164	Phonorecords 180	Magazines 227
Projectors 53	Players 105	Newspapers 206
Tapes 167	Pictures 146	Slides 132
Tape Equipment 65	Catalogs 150	Projectors 52
Cassettes 152	Patterns 72	Filmstrips 152
		Projectors 36

Preferred Hours open per week: SE - 50 SC - 54 N - 84

		Most Important	Important	Not Important
1.	Picture books for pre-school children.	167	62	13
2.	Statewide fast communication and cooperation between libraries for interlibrary loan and for information needs.	152	78	14
3.	Statewide list of books in Alaska libraries so that a catalog can be distributed to communities.	141	96	10
4.	Special services (books, audio-visual materials, delivery programs) for the aged, handicapped and institutionalized.	133	98	13
5.	Newspapers and magazines of Alaska.	129	109	12
6.	Tapes and cassettes of Alaska's cultural heritage.	118	100	25
7.	Staffing libraries with more and better-trained personnel to offer more help to the public.	110	125	13
8.	Meeting room for films, talks, special programs in libraries.	106	108	36
9.	Statewide library card so each person could use any library in Alaska.	103	89	55
10.	Paperback books.	83	128	40
11.	Library programs (book talks, how to use a library, new information, storyhours) on radio and television.	75	115	54
12.	Phonorecords.	56	136	41

APPENDIX D
POLICY, CRITERIA, PRIORITIES, PROCEDURES

Policy and procedure for annual evaluation of the effectiveness of programs and projects supported under the LIBRARY SERVICES AND CONSTRUCTION AMENDMENTS OF 1970, P. L. 91-600, will be through the annual compilation of statistical data and through regular reports of State consultive staff and local staff involved in the program. Such data will be compiled for use by the Alaska Advisory Council for Libraries in making recommendations for program, for use by local libraries and will be disseminated through published, annual and budget reports. Additional evaluation may be requested of the clientele.

Policy and procedures for the effective coordination of programs and projects supported under the Act with library programs and projects operated by institutions of higher education or local elementary or secondary schools and with other public or private library programs will be insured through total program definition, Advisory Council, Alaska Library Association, and the Regional Program Officers' participation in advising and planning for library development in Alaska.

Criteria used in allocating funds under Title I of the Act shall be consistent with criteria set forth in the basic State plan* and insure that the State will expend from Federal, State and local sources an amount not less than the amount expended by the State from such sources for State institutional library services and library services to the physically handicapped during fiscal year 1971.

Criteria for the approval of applications for the construction or purchase of public library facilities under Title II of the Act shall be as follows:

* The BASIC STATE PLAN follows on page 8 of this Appendix.

1. Extent to which proposed project is designed to meet the library needs of the area to be served.

2. Adequacy of planning for the proposed project, including the involvement of those to be served.

3. Economic feasibility and efficiency of the proposed project.

4. Adequacy and appropriatness of the staff, facility, equipment and materials to be used in the completed project.

5. Number of low income persons to be served by the completed project.

Procedures for the approval of applications for the construction or purchase of public library facilities under Title II of the Act shall be as follows:

1. The application shall be made on a form furnished by the State agency;

2. The State agency shall assure that the following terms and conditions will be complied with on all construction projects approved by the State agency under Title II of the Act:

   Labor standards. All laborers and mechanics employed by contractors and subcontractors on all construction projects assisted under the Act will be paid wages at rates not less than those prevailing as determined by the Secretary of Labor in accordance with the Davis-Bacon Act, as amended (40 U.S.C. 276a-276a-5) and 29 CFR Part 1 (29 F.R. 95), and shall receive overtime compensation in accordance with, and otherwise comply with, the provisions of the Contract Work Hours Standards Act (40 U.S.C. 327-333); that such contractors and subcontractors shall comply with the provisions of 29 CFR Part 3 (42 U.S.C. 2000 e note); and that all construction contracts and subcon-

tracts shall incorporate the contract clauses required by 29 CFR 5.5 (a) and (c) (29 F.R. 100, 107, 13463).

(2) Equal employment opportunity. All construction contracts exceeding $10,000 shall include the employment nondiscrimination clause prescribed by section 203 of Executive Order No. 11246 of September 24, 1965 (42 U.S.C. 2000e note), and the State or local agency shall otherwise comply with the requirements of section 301 of said Executive Order.

(3) Avoidance of flood hazards. In the planning of the construction of library facilities under the Act, the State or local agency shall, in accordance with the provisions of Executive Order No. 11296 of August 10, 1966 (33 U.S.C. 701 note), and such rules and regulations as may be issued by the Department to carry out those provisions, evaluate flood hazards in connection with such library facilities, and, as far as practicable, avoid the uneconomic, hazardous, or unnecessary use of flood plains in connection with such construction.

(4) Accessibility to handicapped persons. Except as otherwise provided for in the regulations issued by the Administrator of General Services (41 CFR Part 101-17) to implement Public Law 90-480 (42 U.S.C. ch. 51), all library facilities shall be designed, constructed, or altered with funds under the Act in accordance with the minimum standards contained in the "American Standard Specifications for Making Buildings and Facilities Accessible to, and Usable by, the Physically Handicapped, Number A117.1-1961," approved by the American Standards Association, Inc.

(subsequently changed to United States of America Standards Institute). All library facilities using Federal funds shall display in a prominent place the "International Symbol of Access for the Handicapped".

(5) Competitive bidding. All construction contracts shall be awarded to the lowest qualified bidder on the basis of open competitive bidding except that, if one or more items of construction specified in §130.43(b) are covered by an established alternative procedure consistent with State and local laws and regulations, which is approved by the State agency as designed to assure construction in an economical manner consistent with sound business practice, such alternative procedure may be followed

(6) Elaborate or extravagant design or materials. The projects will be undertaken in an economic manner and will not be elaborate or extravagant in design or materials.

(7) Display of signs. The sites of all construction projects shall display a sign stating that Federal funds under the Library Services and Construction Act are being used for such construction. When specifications call for a plaque in the completed building indicating the date of completion and source of funds, funds under the Act shall be noted.

(8) Compliance with National Environmental Policy Act of 1969. The State or local agency shall comply with whatever procedures may be established by the Department to implement section 102(2)(c) of the National Environmental Policy Act of 1969 (42 U.S.C. 4332 (2)(c).) and Executive Order No. 11514 (42 U.S.C. 4321 note).

The State or local agency shall also comply with whatever policies and procedures are established by the Department to implement Executive Order No. 11288 (33 U.S.C. 406 note) with regard to the prevention of water pollution.

(9) Interest in site. The State or local agency has or will have a fee simple title or such other estate or interest in the site including access thereto, as is sufficient to assure undisturbed use and possession of the facilities for not less than the expected useful life of the facility.

(10) Final drawings and specifications. The final working drawings and specifications will be submitted to the State agency for final approval before the project is placed on the market for bidding.

(11) Prompt construction. The construction approved pursuant to the project proposal will be undertaken in six months.

(12) Fire and safety codes. In developing plans for public library facilities, the local and State codes with regard to fire and safety will be observed; and in situations where local and State codes do not apply, recognized codes shall be observed.

(13) On-site supervision and inspection. Architectural or engineering supervision and inspection will be provided at the construction site to insure that the completed work conforms to the approved plans and specifications; and representatives of the State agency will have access at all reasonable times, for the purpose of inspection, to all construction work being done under the Act, and the contractor will be required to facilitate such access and in-

spection.

(14) Progress reports. The local agency undertaking the construction will furnish progress reports and such other information relating to the proposed construction as the State agency may require.

(15) Interest in completed facilities. Upon completion of the construction, title to the facilities will be in and retained by a public State or local agency. (20 U.S.C. 355a, 355b, 1232b; 33 U.S.C. 466 note, 701 note; 42 U.S.C. 2000 e note, 4151-4156, 4321-4347.)

(16) Every local or public agency whose application for funds under the plan for construction of public library facilities is denied will be given an opportunity for a hearing before the State Agency.

Criteria for the approval of applications for interlibrary cooperation under Title III of the Act shall be as follows:

1. Extent to which proposed project is designed to meet the library needs of the region to be served.
2. Adequacy of the planning for the project including the involvement of two or more kinds of libraries and those to be served.
3. Economic feasibility and efficiency of the proposed project.
4. Extent to which provisions for evaluating the project are appropriate, adequate and provide for a reasonable degree of objectivity.
5. Extent to which provisions for dissemination of information about the proposed program are appropriate and adequate for the area to be served.
6. Adequacy and appropriateness of the staff, facilities, equipment and materials to be used for the proposed project.
7. Plans for continuation of the project.
8. Number of persons to be served by the project.

Procedures for the approval of applications for interlibrary cooperation projects under Title III of the Act shall be as follows:

1. The application shall be made on a form furnished by the State agency.

2. Applications shall be reviewed by the Advisory Council for Libraries after review by the Regional Librarian in affected regions.

DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE
OFFICE OF EDUCATION

BASIC STATE PLAN
(State-Federal Agreement)

LIBRARY SERVICES AND CONSTRUCTION ACT, AS AMENDED BY P.L. 91-600

The Division of State Libraries
(Officially Designated State Library Administrative Agency)
of the State of Alaska, hereinafter called the State Agency, hereby agrees and assures that this Basic State Plan which serves as an agreement between State and Federal Governments under the Library Services and Construction Act, as amended, for which Federal funds are being requested for the fiscal year ending June 30, 19 72, will be administered in accordance with the following provisions:

1. The State Agency:

   a. assures that it will administer, or supervise the administration of, the programs authorized by the Act; and has adequate fiscal and legal authority to do so. (See appended Certificate of Legal Authority.)

   b. assures that it has provided for such fiscal control and fund accounting procedures as will assure proper disbursement of, and accounting for, Federal funds paid to the State under the Act (including any funds paid by the

State to any other public or private nonprofit agency, under this Basic State Plan).

c. assures that it will submit to the Office of Education, and otherwise make public (1) the State's long-range program on or before June 30, 1972, and (2) the State's annual program on or before July 1 of each fiscal year. Both programs will be developed in consultation with the Office of Education, and with the advice of the State Advisory Council on Libraries.

d. assures that any funds paid to the State in accordance with a long-range program and an annual program shall be expended solely for the purposes for which funds have been authorized and appropriated.

e. assures that it will make such reports, including reports of evaluations, in such form and containing such information as the Commissioner may reasonably require to carry out his functions under the Act, and to determine the extent to which funds provided under the Act have been effective in carrying out its purposes.

f. assures that it will keep such records and afford such access thereto as the Commissioner may find necessary to assure the correctness and verification of all reports submitted to him.

g. assures that it will establish and specify in the State's

long-range program its policies, priorities, criteria and procedures necessary to the implementation of all programs in which the State will participate under the provisions of the Act, which are incorporated by reference herein.

h. assures that it will set forth in the State's long-range program its policies and procedures for the coordination of programs and projects supported under this Act with library programs and projects operated by institutions of higher education or local elementary or secondary schools, with other public or private library services programs, and with other related service programs.

i. assures that it has established a State Advisory Council on Libraries as required by the provisions of the Act and §130.8 of the regulations. (See attached certification.)

j. assures that it has available for expenditure under Title I of the Act in this fiscal year (FY 1972).

A. From State and local sources:

1. Sums sufficient to earn its basic minimum allotment.

2. Not less than the total amount actually expended, in areas covered by the programs for such year, for the purposes of such programs from such sources in the second preceding fiscal year (FY 19 70).

B. From State sources:

1. Not less than the total State amount actually

expended for such purposes from such sources in the second preceding fiscal year (FY 19 70).

k. assures that it will expend in this fiscal year (FY 19 72) from Federal, State, and local sources, an amount not less than the amount expended by the State from such sources for State institutional library services, and library services to the physically handicapped during the fiscal year ending June 30, 1971.

2. The State Agency herewith sets forth (a) criteria to be used in determining the adequacy of public library services to geographical areas, and for groups of persons in the States, including criteria designed to assure that priority will be given to programs or projects which serve urban and rural areas with high concentration of low-income families. (See attached statement of Criteria.)

3. This Basic State Plan has been submitted to the Governor for his review; and his comments, or a statement that no comments have been made, is attached. Any amendment to this Plan, as well as projections required under the program, will also be submitted for the Governor's review; and comments, if any, will accompany the amendments or other required program material when they are submitted to the U.S. Office of Education.

4. The State Agency will make public the Basic State Plan as approved by the Commissioner by such means as press releases to newspapers, radio and TV; notices in State Education publications; contact with Native organizations; and other appropriate means.

5. The State agency assures that it will otherwise comply with the requirements of the Act and the Regulations of the Commissioner of Education issued thereunder (45 CFR Part 130).

6. Assurance is hereby given that in accordance with Title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d et seq.) and the regulations issued thereunder by the Department of Health, Education, and Welfare (45 CFR Part 80), no individual shall, on the ground of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under this Plan. The State Agency has established and will maintain methods of administration to assure that each program or activity for which it receives Federal financial assistance will be operated in accordance with the preceding paragraph of this statement. The State Agency will amend its methods of administration from time to time as necessary to carry out the purposes for which this statement is given.

The State Agency recognizes and agrees that Federal financial assistance will be extended in consideration of, and in reliance on, the representations and agreements made in this statement; and that the United States shall have the right to seek administrative and judicial enforcement thereof.

Division of State Libraries
State Library Administrative Agency

Pouch G
Juneau, Alaska 99801
Address

Richard B. Engen
Signature of Authorized State Agency Official

Director
Title

June 3, 1971
Date

Certificate of Appropriate State Legal Officer

I hereby certify that Division of State Libraries (Name of State Agency) Alaska (Name of State) is the sole State agency with authority under State law to develop, submit and administer, or supervise the administration of, the State plan under the Library Services and Construction Act, as amended by P.L. 91-600; that Richard B. Engen, Director (Name of authorized State Agency Official) is the Officer authorized to submit the State plan for the named State agency; that the ~~State Treasurer or~~ Commissioner of Revenue (Title of Officer other than State Treasurer) has authority under State law to receive, hold and disburse Federal funds under the State plan; and that all provisions contained in the plan are consistent with State law.

Richard A. Bradley
Signature, Attorney General or Other State Legal Officer

Acting Deputy Atty General
Title

June 3, 1971
Date

Criteria for Determining Adequacy of Public Library Service

"Without public library service" means any community or area in which there is no tax-supported public library.

"Inadequate library service" means any public library which fails to meet any or all of the recognized standards as summarized below:

(a) A per capita expenditure of at least $6.00 annually.

(b) Has professional and nonprofessional staff qualified for competent performance of their duties.

(c) Selects materials to meet high standards of quality and to meet the needs and interest of all people.

(d) Provides physical facilities adequate to fit the program of service.

Each commmunity library submits an annual report to the State Library which then publishes an annual compilation of statistics. This compilation shows which areas have inadequate or no public library service.

Approximately 25 per cent of the State's population has no access to a public library. No public library in Alaska meets the minimum standards as summarized above.

Most residents of rural Alaska have incomes far below the poverty level. Priority will be given to programs designed to bring library services to these areas. Such programs may be either services directly from the State Library (as through infusions of library materials); from a major public library in an outreach type program; or in grants to the local jurisdiction.

There are also concentrations of low income families in the larger cities in Alaska. Outreach programs to bring specially designed library services to such areas will also have priority.

Key considerations in developing services to low income families will be sharing of resources, building on the strengths of existing collections and improved communications - local, statewide and intra-state.

The criteria for approving projects will be a combination of the following factors:

1. Extent to which proposed project is designed to meet the library needs of the area to be served.
2. Adequacy of the planning for the proposed project, including the involvement of those to be served.
3. Economic feasibility and efficiency of the proposed project.
4. Extent to which provisions for evaluating the proposed project are appropriate and adequate, and provide for a reasonable degree of objectivity.
5. Extent to which provisions for dissemination of information about the proposed program are appropriate and adequate for the area to be served.
6. Adequacy and appropriateness of the staff, facilities, equipment and materials to be used for the proposed project.
7. Plans for continuation of project.
8. Number of low income persons to be served by project.

Alaska Library Association

December 16, 1971

SOUTH CENTRAL CHAPTER

The South Central Chapter of the Alaska Library Association wishes to make the following suggestions to the State Advisory Council on Libraries. It is felt that implementation of the ideas would improve library service throughout the South Central Region and the State of Alaska.

1. In principle we support the Public Administration Service Plan for the development of statewide library service. We feel certain areas should receive more emphasis. One of these would be that the Division of State Libraries be given greater responsibility and therefore, we advise the creation of a separate Department of Libraries. The school library coordinators should remain within the Department of Education. With greater responsibilities of the Department of Libraries more staff would be required than is recommended in the PAS plan.

2. The regional librarians in charge of the three proposed areas should be directly responsible to the Department of Libraries.

3. The simultaneous development of headquarters libraries rather than implementing one before another is recommended. Pilot projects could be initiated within the regions. Regionally centralized processing centers and the development of an union catalog should be among the pilot programs.

4. We feel that as stated in the PAS plan that the proposed funds to be allocated to the research libraries are excessive while those for the resource libraries are inadequate. We strongly recommend a greater expenditure to the resource libraries.

Discussion clarification

Group decided against separate Department of Libraries and to put emphasis on resource center development with initial deferment of emphasis on research centers.

APPENDIX E

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U. S. Office of the Federal Register. Code of Federal regulations 45: Part 1 30.

RELATED DOCUMENTS

Library services grant application form.

Library construction survey and grant application forms.

Interlibrary cooperation grant applications form.

Alaska Interlibrary Loan Code.

APPENDIX F

AMERICAN LIBRARY ASSOCIATION STANDARDS

The Standards listed below have been adopted by divisions of the American Library Association, in accordance with the fields of responsibility delegated to them by the parent Association. While the list is currently complete, it should be noted that plans for revision are under way in many cases.

American Association of School Librarians. Standards for School Media Programs. Chicago: ALA, 1968.

American Association of State Libraries. Standards for Library Functions at the State Level. Chicago: ALA, 1963.

American Correctional Association. "Library Services", Chapter 31, Manual of Correctional Standards. Third edition. New York: 1966.

Association of Hospital and Institution Libraries. Standards for Library Service in Health Care Institutions. Chicago, ALA, 1970.

Commission on Standards and Accreditation of Services for the Blind. Standards for Library Services for the Blind and Physically Handicapped. Chicago, ALA, 1967.

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